

**IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF NEW MEXICO**

KERRY KRUSKAL,

Plaintiff,

v.

No. 17cv112 WJ/WPL

KATHY CHANLER and
BERNABE P. STRUCK,

Defendants.

MEMORANDUM OPINION AND ORDER
DENYING THIRD MOTION TO RECONSIDER AND
ORDER TO SHOW CAUSE

THIS MATTER comes before the Court on *pro se* Plaintiff's Third Motion to Reconsider, Doc. 10, filed March 24, 2017.

Plaintiff acknowledges that Defendants, who are state court clerks, have absolute immunity from Plaintiff's claims, but has, nevertheless, filed a Third Motion to Reconsider. The Court denies Plaintiff's Third Motion to Reconsider for the reasons stated in the Court's Orders dismissing this case, denying Plaintiff's First Motion to Reconsider, and denying Plaintiff's Second Motion to Reconsider. *See* Doc. 4, filed January 25, 2017, Doc. 7, filed March 6, 2017, and Doc. 9, filed March 17, 2017.

Because Plaintiff has continued to file meritless motions after the Court has explained that the relief he seeks is not available, the Court finds that filing restrictions are appropriate so that the Court does not expend valuable resources addressing future meritless motions.

Court's Power to Impose Filing Restrictions

The Court of Appeals for the Tenth Circuit has discussed the Court's power to impose filing restrictions and the procedure for imposing filing restrictions:

“[T]he right of access to the courts is neither absolute nor unconditional and there is no constitutional right of access to the courts to prosecute an action that is frivolous or malicious.” *Tripati v. Beaman*, 878 F.2d 351, 353 (10th Cir.1989) (per curiam) (citation omitted). “There is strong precedent establishing the inherent power of federal courts to regulate the activities of abusive litigants by imposing carefully tailored restrictions under the appropriate circumstances.” *Cotner v. Hopkins*, 795 F.2d 900, 902 (10th Cir.1986). “Even onerous conditions may be imposed upon a litigant as long as they are designed to assist the ... court in curbing the particular abusive behavior involved,” except that they “cannot be so burdensome ... as to deny a litigant meaningful access to the courts.” *Id.* (brackets and internal quotation marks omitted). “Litigiousness alone will not support an injunction restricting filing activities. However, injunctions are proper where the litigant's abusive and lengthy history is properly set forth.” *Tripati*, 878 F.2d at 353 (citations omitted). “[T]here must be some guidelines as to what [a party] must do to obtain the court's permission to file an action.” *Id.* at 354. “In addition, [the party] is entitled to notice and an opportunity to oppose the court's order before it is instituted.” *Id.* A hearing is not required; a written opportunity to respond is sufficient. *See id.*

Landrith v. Schmidt, 732 F.3d 1171, 1174 (10th Cir. 2013).

Litigant's Abusive History

In its Order dismissing this case, the Court explained that absolute judicial immunity extends to clerks of court. *See* Doc. 4 at 3 (citing cases from the United States Court of Appeals for the Tenth Circuit).

Plaintiff then filed his First Motion for Reconsideration asserting that the clerks committed gross negligence by not following the state court judge's instructions and the law, and consequently, the clerks cannot have immunity. *See* Doc. 6. In its Order denying Plaintiff's First Motion to Reconsider, the Court explained that a motion to alter or amend a judgment should be granted only to correct manifest errors of law or to present newly discovered evidence, and noted that Plaintiff had not shown any manifest errors of law and had not presented any newly discovered evidence. *See* Doc. 7 at 2. The Court also noted that Plaintiff's assertion, that the defendant court clerks cannot have immunity because they were grossly negligent, is contrary to

established case law. *See* Doc. 7 at 2-3 (citing cases from the Supreme Court of the United States and the United States Court of Appeals for the Tenth Circuit).

Plaintiff then filed his Second Motion to Reconsider arguing that granting the defendant clerks immunity for their mistakes does not serve the public good. *See* Doc. 8. Plaintiff's Second Motion to Reconsider did not show any manifest errors of law, did not present any newly discovered evidence, and did not cite any legal authority to support his argument that the defendant clerks should not have immunity. In its Order denying Plaintiff's Second Motion to Reconsider, the Court explained that it "cannot and will not issue a ruling that is clearly contrary to case law from the Supreme Court of the United States and the United States Court of Appeals for the Tenth Circuit." Doc. 9 at 3.

Despite the Court clearly stating that it does not have the authority to grant the relief Plaintiff is requesting, Plaintiff filed his Third Motion to Reconsider. Yet again, Plaintiff did not show any manifest errors of law, did not present any newly discovered evidence, and did not cite any legal authority to support his argument that the defendant clerks should not have immunity.

Proposed Filing Restrictions

The Court proposes to impose the following filing restrictions on Plaintiff.

Plaintiff will be enjoined from making further filings in this case except objections to this order, a notice of appeal and a motion for leave to proceed on appeal *in forma pauperis*; and the Clerk will be directed to return without filing any additional submissions by Plaintiff in this case other than objections to this order, a notice of appeal, or a motion for leave to proceed on appeal *in forma pauperis*, unless:

1. a licensed attorney who is admitted to practice before this Court and has appeared in this

action signs the proposed filing; or

2. the Plaintiff has obtained permission to proceed *pro se* in this action in accordance with the procedures for new pleadings set forth below.

Plaintiff also will be enjoined from initiating further litigation in this Court, and the Clerk will be directed to return without filing any initial pleading that he submits, unless either a licensed attorney who is admitted to practice before this Court signs the pleading or Plaintiff first obtains permission to proceed *pro se*. See *DePineda v. Hemphill*, 34 F.3d 946, 948-49 (10th Cir. 1994). To obtain permission to proceed *pro se* in this Court, Plaintiff must take the following steps:

1. File with the Clerk of Court a petition requesting leave to file a *pro se* initial pleading, a notarized affidavit, the proposed initial pleading, and a copy of these filing restrictions;

2. The affidavit must be notarized, be in proper legal form and recite the claims that Plaintiff seeks to present, including a short discussion of the legal bases for the claims, and the basis of the Court's jurisdiction of the subject matter and parties. The affidavit must certify that, to the best of Plaintiff's knowledge, his claims are not frivolous or made in bad faith; that they are warranted by existing law or a good faith argument for the extension, modification, or reversal of existing law; that the new suit is not initiated for any improper purpose such as delay or needless increase in the cost of litigation; and that he will comply with all Federal Rules of Civil Procedure and the District of New Mexico's Local Rules of Civil Procedure. If Plaintiff's claims have previously been raised or the defendants have previously been sued, the affidavit must certify that the proposed new suit does not present the same claims that this or other court has decided and explain why the new suit would not be an abuse of the system;

3. The Clerk of the Court shall open a new civil case, file the petition, the affidavit, the

proposed pleading and the copy of these restrictions in the new civil case, and randomly assign a Magistrate Judge to determine whether to grant Plaintiff's petition to proceed *pro se* in the new civil case. See Mem. Op. and Order, Doc. 5 in *In re Billy L. Edwards*, No. 15cv631 MCA/SMV (D.N.M. November 13, 2015) (adopting procedure, similar to that of the Tenth Circuit, of opening a new case and filing the restricted filer's petition to proceed *pro se*). If the Magistrate Judge approves Plaintiff's petition to proceed *pro se*, the Magistrate Judge shall enter an order indicating that the matter shall proceed in accordance with the Federal Rules of Civil Procedure and the District of New Mexico's Local Rules of Civil Procedure. If the Magistrate Judge does not approve Plaintiff's petition to proceed *pro se*, the Magistrate Judge shall instruct the Clerk to assign a District Judge to the new case.

Opportunity to Be Heard

Plaintiff is ordered to show cause within fourteen (14) days from the date of this order why this court should not enter the proposed filing restrictions. Plaintiff's written objections to the proposed filing restrictions shall be limited to 10 pages. Absent a timely response to this Order to Show Cause, the proposed filing restrictions will enter fourteen (14) days from the date of this order and will apply to any matter filed after that time. If Plaintiff does file a timely response, the proposed filing restrictions will not enter unless the Court so orders, after it has considered the response and ruled on Plaintiff's objections.

IT IS ORDERED that Plaintiff's Third Motion to Reconsider, Doc. 10, filed March 24, 2017, is **DENIED**.

IT IS ALSO ORDERED that within fourteen (14) days from entry of this Order, Plaintiff shall show cause why this court should not enter the proposed filing restrictions described above.

If Plaintiff does not timely file objections, the proposed filing restrictions shall take effect fourteen (14) days from the date of this order and will apply to any matter filed after that time. If Plaintiff timely files objections, restrictions will take effect only upon entry of a subsequent order.



UNITED STATES DISTRICT JUDGE